

DEPARTMENT OF VETERANS AFFAIRS

**Justification for Single Source Awards IAW [FAR 13.106-1](#)
For
Over Micro-Purchase Threshold but Not Exceeding the SAT (\$250K)**

Acquisition Plan Action ID: 36C263-22-AP-2450

- 1. Contracting Activity:** Department of Veterans Affairs, Network Contracting Office 23 (NCO23), Sioux Falls VA Healthcare System, Facilities Management Engineering Department, Purchase Request Number: 438-22-2-3923-0007
- 2. Brief Description of Supplies/ Services required and the intended use/Estimated Amount:** A new construction project that has a need for a brand-named sole source item – Direct-Digital Control (DDC) System by Johnson Controls International (JCI). This is a partial requirement for Project 438-21-100WAG EHRM Infrastructure Upgrades Wagner CBOC-Sioux Falls from which the contractor shall construct a new IT closet. The IT upgrade is necessary for the nationwide implementation of Cerner software for management of electronic health records. This project includes plumbing, HVAC, fire safety, and electrical work. The specific work associated with JCI is for the Direct-Digital Control System which includes controllers, sensors, start/stop controls, monitoring devices, programming, system updates, and all other required parts of the DDC. The overall construction project will be solicited in a competitive environment as a 100% Service-Disabled Veteran-Owned Small Business set-aside and will be awarded as a Firm-Fixed Price contract. The estimated cost for this partial requirement of the project is [REDACTED].
- 3. Unique characteristics that limit availability to only one source, with the reason no other supplies or services can be used:** The specified direct-digital control system is the only one that can meet the requirements of Sioux Falls VA Healthcare System. The intent is to install the same brand and type of system throughout the medical center and it's Community Based Outpatient Clinics (CBOC) to provide a system that is compatible with the existing system. JCI is used throughout the Sioux Falls VA Healthcare System facilities for all temperature control needs which is managed via the DDC. The medical center has standardized on this system to improve patient safety, security, and reduce maintenance and training costs. The current Johnson Controls Direct-Digital Control System utilizes proprietary technology so other systems are not able to connect to it. Patient comfort and safety would be risked if a patch work of climate controls systems were installed in any facility that already has Johnson Controls. Lack of a standardized system would impact the facilities ability to maintain proper climate control. Using two or more vendors for these systems would negatively impact the mission by possibly delaying crucial appointments to include surgeries.
- 4. Description of market research conducted and results or statement why it was not conducted:** Market research was conducted prior to selecting this manufacturer as the facilities standard base. This justification is specific to the manufacturer, Johnson Controls. A separate project for a facility-wide building automation system was completed with Johnson Controls being selected. This partial requirement of this project is a minor extension of the existing system. At this time there are no competing vendors whose products are fully compatible with our existing system; however, if a device or system other than Johnson Controls is found to have the capability to communicate and

VHAPG Part 813.106 Simplified Acquisition Procedures: Soliciting from a Single Source
Attachment 1: Single Source Justification for SAP under the SAT

maintain the integrity of the entire system then it will be considered acceptable. None to date is known or shown to be available.

5. **Contracting Officer's Certification:** *Purchase is approved in accordance with FAR13.106-1(b). I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.*

Date: 3/1/2022

Angie Mabley
NCO 23 Contracting Officer