

SOLICITATION, OFFER, AND AWARD (Construction, Alteration, or Repair)	1. SOLICITATION NUMBER 36C26322R0015	2. TYPE OF SOLICITATION <input type="checkbox"/> SEALED BID (IFB) <input checked="" type="checkbox"/> NEGOTIATED (RFP)	3. DATE ISSUED 12-22-2021	PAGE OF PAGES 1 14
	IMPORTANT - The "offer" section on the reverse must be fully completed by offeror.			

4. CONTRACT NUMBER	5. REQUISITION/PURCHASE REQUEST NUMBER 438-22-2-3535-0002	6. PROJECT NUMBER 438-18-100
7. ISSUED BY Department of Veterans Affairs Network Contracting Office 23 (NCO23) 111 S. 18th Plaza, Suite C38 Omaha NE 68102	CODE 36C263	8. ADDRESS OFFER TO Department of Veterans Affairs Network Contracting Office 23 (NCO23) Kenneth A. Spohn, Contracting Officer eCMS Vendor Portal
9. FOR INFORMATION CALL:	a. NAME Kenneth A. Spohn	b. TELEPHONE NUMBER (Include area code) (NO COLLECT CALLS) 402-996-3531

SOLICITATION

NOTE: In sealed bid solicitations "offer" and "offeror" mean "bid" and "bidder".

10. THE GOVERNMENT REQUIRES PERFORMANCE OF THE WORK DESCRIBED IN THESE DOCUMENTS (Title, identifying number, date)

Project Number: 438-18-100 Upgrade Station Generator System (SF)
POC: Kenneth A. Spohn, kenneth.spohn@va.gov; 402-996-3531

Under the terms and conditions set forth in the ND/SD Indefinite Delivery Indefinite Quantity (IDIQ) Multiple Award Task Order Contract (MATOC), the VA requests that you provide a price proposal for the above referenced project as described in the attached Scope of Work and all other attached documents.

There will be a pre-bid site visit at 10:00 A.M. (CST) on January 6, 2022. See Notice of Task Order RFP for additional information regarding the pre-bid site visit. Face masks MUST be worn during the site visit.

Questions are due no later than 2:00 P.M. (CST), January 14, 2022 via email to vendor portal or kenneth.spohn@va.gov. See additional information regarding solicitation questions in the Notice of Task Order RFP.

Proposals are due no later than 2:00 P.M. (CST), January 26, 2021 via Ecms Vendor Portal, unless the date and time is changed by an amendment to this solicitation.

11. The Contractor shall begin performance within 10 calendar days and complete it within 365 calendar days after receiving award, notice to proceed. This performance period is mandatory negotiable. (See 52.211-10).

12a. THE CONTRACTOR MUST FURNISH ANY REQUIRED PERFORMANCE AND PAYMENT BONDS? (If "YES," indicate within how many calendar days after award in Item 12B.) <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	12b. CALENDAR DAYS 10 (Ten)
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13. ADDITIONAL SOLICITATION REQUIREMENTS:

a. Sealed offers in original and zero (0) copies to perform the work required are due at the place specified in Item 8 by 2:00 PM (hour) local time 01-26-2022 (date). If this is a sealed bid solicitation, offers must be publicly opened at that time. Sealed envelopes containing offers shall be marked to show the offeror's name and address, the solicitation number, the date and time offers are due.

b. An offer guarantee is, is not required.

c. All offers are subject to the (1) work requirements, and (2) other provisions and clauses incorporated in the solicitation in full text or by reference.

d. Offers providing less than 60 calendar days for Government acceptance after the date offers are due will not be considered and will be rejected.

NOTICE OF TASK ORDER REQUEST FOR PROPOSAL (RFP)

ISSUE DATE: December 22, 2021

PROJECT NUMBER: 438-18-100

PROJECT TITLE: Upgrade Station Generators Project (SF)

LOCATION: Sioux Falls, SD

CONTRACTING POINT OF CONTACT: Kenneth A. Spohn

PROPOSAL DUE DATE: January 26, 2022 at 2pm (CST)

Under the terms and conditions set forth in the Network Contracting Office 23 ND/SD Indefinite Delivery Indefinite Quantity (IDIQ) Multiple Award Task Order Contract (MATOC), VA Network Contracting Office 23 (NCO 23) requests that you provide a price proposal for the above referenced project as described below and in the attached Construction Documents. The following information is provided to assist you in preparing your proposal:

Note: All documentation submittal due times are local time (CST).

Note: If a firm is **not submitting** a proposal, you are requested to **submit a "No Bid" response** via email to the Contracting Officer or through Vendor Portal within five (5) days from receipt of the RFP.

- 1. SCOPE:** The Sioux Falls VA Medical Center requires extensive upgrades to their current standby generator systems for their campus. The upgraded standby generator system is to be installed on the Royal C. Johnson VA Medical Center located at 2501 W. 22nd Street, Sioux Falls, South Dakota.

Work shall include, but not be limited to, the addition of standby generator capacity to include upgrades to existing incoming power systems. Construction includes installation of two additional 2-megawatt generators and a new control building to synchronize utility power and generator power.

2. PERIOD OF PERFORMANCE:

2.1. The contractor shall commence work under this contract within 10 calendar days after the date the Contractor receives the notice to proceed, prosecute the work diligently, and complete the entire work ready for use not later than **365 calendar days** from the contractor's receipt of the Notice To Proceed (NTP). The time stated for completion shall include final cleanup of the premises.

2.2. Working hours will be 8:00 AM to 5:00 PM unless otherwise stated in the SOW/drawings/specifications or pre-arranged with the local VA Engineering Office/Contracting Officer's Representative (COR).

3. NAICS CODE: 238210—Electrical Contractors and Other Wiring Installation Contractors

4. MAGNITUDE OF CONSTRUCTION: Between \$10,000,000 and \$20,000,000.

5. BONDS:

5.1. Bid Guarantee: **Yes.** 20% as indicated in FAR Provision 52.228-1, using form SF 24.

Note: A scanned copy of the Bid Guarantee may be provided with the proposal. A signed and sealed original must be provided by the awardee prior to award.

5.2. Performance and Payment Bonds: **Yes.** Performance and payment bonds in the amount of 100% of the awarded CLIN(s) shall be required. Bonds shall be submitted for approval to the Contracting Officer within 10 days after award of the task order. Commencement of construction is contingent upon approval of required bonds.

6. WAGE DETERMINATION: SD20210028, dated 9/03/2021. Full text of Wage Determination is provided as an Attachment.

7. SITE VISIT: An organized Site Visit has been scheduled for **January 6, 2020 at 10 am (CST)**. Participants will meet at the 2nd Floor Conference Room in Building 17. Offerors are strongly encouraged to visit the VA installation to fully appraise themselves with the physical layout and the character and conditions under which the service is to be performed. Failure to do so will in no way relieve the successful offeror from the necessity of furnishing the services as specified in this proposal without additional cost to the Government.

Due to the current pandemic, a face mask will be required at all times while at the VA facility and only one representative from each company (general contractor & subcontractors) may attend the site visit. All Visitors entering any building must be pre-screened for symptoms of COVID-19. Please allow enough time to ensure you arrive by the site visit start time.

8. SOLICITATION RFI/QUESTIONS/CLARIFICATIONS: Questions must be submitted via the vendor portal and/or email to kenneth.spohn@va.gov. No questions will be answered via phone. Questions will be accepted up to **2pm (CST) on January 14, 2022**. All answers will be published to vendor portal via an amendment. The Government reserves the right to not answer any RFIs/questions after the stated due date/time.

RFIs, questions and/or clarifications will only be accepted and acknowledged from contractors who hold a ND/SD IDIQ contract. Subcontractors who need additional information are required to route questions through contractors who hold a ND/SD IDIQ contract.

9. BASIS OF AWARD: “Best Value” Trade Off MATOC Selection

The Contracting Officer will consider both technical factors plus price in making their “Best Value” selection decision.

Best Value: Award will be made to the responsive, responsible offeror whose proposal is determined to be appropriate for this acquisition since the Government will be able to use the technical evaluation factors plus proposed price to select the contractor whose proposal provides the Government the overall “Best Value” for this specific construction project. The technical evaluation factors set forth in this task order RFP are as follows:

Factor 1: Technical Criteria Factors:

- Sub-Factor A. Technical Approach to Demonstrate Technical Competence(*non-price factor*).
- Sub-Factor B. Phasing Plan/ Project Schedule (*non-price factor*).
- Sub-Factor C. Prefabricated Building Experience for Switch Gear/Generator Type of Equipment (*non-price factor*).

Factor 2: Price.

See **PROPOSAL EVALUATION FACTORS** for further instruction and information.

10. SITE SUPERVISION: The Contractor shall provide supervision in accordance with contract clause 52.236-6, Superintendence by the Contractor. The project superintendent shall be dedicated “EXCLUSIVELY” to this project throughout the duration of the period of performance.

11. PROPOSAL FORMAT:

11.1. Proposals submitted in response to this solicitation shall be submitted via the [e-CMS Vendor Portal](#) and formatted as follows:

- 11.1.1. Offerors shall submit a cover letter and price proposal in the form of electronic documents. The cover letter shall include:
 - a. The solicitation number;
 - b. The name, address, telephone and facsimile numbers, and e-mail addresses of the offeror.
 - c. A statement specifying the extent of agreement with all terms, conditions, and provisions included in the solicitation and agreement to furnish all items upon which prices are offered at the price set opposite each item;
 - d. Names, titles, phone numbers, facsimile numbers, and e-mail addresses of persons authorized to negotiate on the offeror’s behalf with the Government in connection with this solicitation, and;
 - e. Name, title, and signature of person authorized to sign the proposal.
- 11.1.2. Written responses/proposals for the non-priced factors criteria shall be prepared on one side of a standard 8.5 x 11-inch paper and shall be in a legible font type and shall not be smaller than 11-point font with normal proportional spacing. Text lines will be single-spaced. All pages of each proposal shall be approximately numbered and identified with the RFP number and the

associated factor number. Page limits shall include all appendices, charts, graphs, diagrams, tables, photographs, drawings, etc. except if noted otherwise in the instructions.

11.1.3. The price proposal shall be in the format provided in Price Schedule Sheet and Price Schedule Breakdown Sheets. The price proposal shall provide the total price and a price breakdown for the specified Divisions in specified specifically for this project.

11.1.4. Electronic documents shall be submitted in Microsoft Word and/or Microsoft Office Excel as applicable. An additional copy of all documentation shall be submitted using portable document format (.pdf).

12. SYSTEM FOR AWARD MANAGEMENT (SAM): Contractors must ensure that their registration in SAM is up to date at time of proposal due date and prior to award of a task order. For more information, see the SAM website at <https://beta.sam.gov/>. A task order cannot be awarded to a contractor that is not registered and current in SAM.

13. CLAUSES:

13.1. All applicable Clauses of the base IDIQ contract for each offeror are incorporated into this solicitation in full force and effect.

13.2. FAR 52.222-23, NOTICE OF REQUIREMENT FOR AFFIRMATIVE ACTION TO ENSURE EQUAL EMPLOYMENT OPPORTUNITY FOR CONSTRUCTION (FEB 1999). Goals for minority participation for each trade and Goals for female participation for each trade: **Minority: 1.2%; Female: 6.9%**

13.3. VAAR 852.219-77, VA Notice of Limitations on Subcontracting-Certificate of Compliance for Services and Construction. See Attached Provision that needs to be completed and submitted with your proposal.

13.4. VAAR 852.236-90, RESTRICTION ON SUBMISSION AND USE OF EQUAL PRODUCTS (NOV 1986)

This clause applies to the following items:

*Johnson Controls, Inc. – for electronic controls integration

*Caterpillar – for Two (2) 2 megawatt Generators

*See both Attachments - Justifications and Approvals

Notwithstanding the "Material and Workmanship" clause of this contract, FAR 52.236-5(a), nor any other contractual provision, "equal" products will not be considered by the Department of Veterans Affairs and may not be used.

PROPOSAL EVALUATION FACTORS

Project: 438-18-100 Upgrade Station Generators Project (SF)

This is a competitive SDVOSB set-aside task order procurement using the North Dakota/South Dakota Indefinite Delivery Indefinite Quantity Multiple Award Task Order Contract (ND/SD IDIQ MATOC), using the “Best Value” Trade Off Methodology process. **Award of this task order will be made on the basis of the best responsive, responsible offeror that submits to the VA the overall “Best Value” proposal for this project taking into consideration Price and Non-Price factors.**

PROPOSAL FORMATS:

Written proposals shall be prepared on one side of a standard 8.5 x 11-inch paper and shall be in a legible font type and shall not be smaller than 11-point font with normal proportional spacing. Text lines will be single-spaced. All pages of each proposal shall be appropriately numbered and identified with the RFP number and the associated factor number. Page limits shall include all appendices, charts, graphs, diagrams, tables, photographs, drawings, etc. except if noted otherwise in the instructions.

EVALUATION PROCEDURES:

The Technical Evaluation Board (TEB) will evaluate each offeror’s proposal against the Technical Criteria Factors using an adjectival rating system. All Proposals received will be evaluated based upon the technical ratings each offer receives. For a proposal to be considered for award, there must be an “acceptable” or higher rating in every non-price factor. Once that process is completed, the TEB will receive each Offeror’s price proposal and perform an evaluation. Based upon the conclusion of both the Technical and Price evaluations being conducted the Contracting Officer will make the “Best Value” Determination taking consideration all non-priced and proposed pricing factors.

Selection and Award without Discussions: It is the intent of the Government to make award based upon initial offers, without further discussions or additional information, but the Government reserves the right to conduct such if so needed.

Discussions: Discussions are usually conducted in writing but may also be by telephone or in person. Discussions are tailored to each offeror's proposal. The primary objective of discussions is to maximize the Government's ability to obtain the best value, based on the requirement and the evaluation criteria set forth in this solicitation. If a firm's proposal is eliminated or otherwise removed from consideration for award during discussions, no further revisions to that firm's proposal will be accepted or considered. Discussions will culminate in a request for Final Proposal Revision, the date and time of which will be common to all remaining firms.

TECHNICAL RATINGS: The Technical Evaluation Board (TEB) will evaluate each offeror’s proposal against the Technical Criteria Factors, using the ratings and descriptions outlined below.

Technical Proposal:

FACTOR 1: Technical Criteria Factors:

Sub-Factor a. – Technical Approach:

This factor considers an Offeror's technical approach for this project which will demonstrate both their understanding of the major elements of work involved and their overall understanding of the project requirements.

Sub-Factor b. – Phasing Plan/ Project Schedule

This factor considers the proposed construction schedule with all starting and completion times of all major elements of work beginning with the notice to proceed on the base contract items and indicating calendar days to completion of all work required by the specification and drawings.

Sub-Factor c. – Prefabricated Building Experience for Switch Gear/Generator Type of Equipment

The factor demonstrates the offeror's level of understanding of Prefabricated Buildings and the installation of these buildings.

SOLICITATION INSTRUCTIONS TO OFFERORS

Sub-Factor a: Technical Approach to Demonstrate Technical Competence:

The offeror shall submit: (1) a detailed narrative description of how they intend to approach the scope of work, (2) a clear explanation of all planned aspects of the work, and (3) a detailed narrative that demonstrates a complete understanding of the requirements.

The offeror's rating for Technical Approach will be based on each offeror's approach for capability when working with utility power (13.8kV Equipment), underground fuel storage systems, and planned large scale hospital power outages/interruptions. As part of this factor, the offeror shall provide a detailed past experience examples relevant to utility power work. The government will evaluate each offeror's approach for utility power work, underground fuel systems, and large-scale hospital power outages/interruptions.

The Contractor's submission for this technical sub-factor shall be in English and limited to no more than ten (10) 8 1/2 x 11 paper using 12-point size type.

Offerors are specifically instructed to provide clear, unambiguous, and detailed information. Confusing, vague, or conflicting representations of Technical Approach to Demonstrate Technical Competence, including proposals that simply restate the published requirements, will not be rated as highly as proposals that provide clear and detailed information.

Sub-Factor b: Phasing Plan/ Project Schedule

The offeror shall submit a detailed critical path project schedule that shows specific tasks with start and finish dates. The project schedule shall be submitted on a GANTT chart or a bar chart using time as a constant on the x-axis.

The offeror shall submit a written narrative to correspond to the project schedule which describes (1) each specific task, (2) who will perform the duties of the task (prime and subcontractors), and (3) quality control measures for each task.

The government will evaluate each offeror's proposed Phasing Plan to demonstrate the understanding of the outages required to complete this work. The plan should include a high level of detail on the outage times required as well as times that the hospital will be without standby generator availability. The Government will evaluate each offeror's proposed critical path Project Schedule that shall include all starting and completion times of all major elements of work beginning with the Notice to Proceed through closeout not exceeding the stated Period of Performance dates. In addition, schedule shall include a high level of detail of times required for all power outages and/or interruptions and shall include times required that the hospital will be without standby generator availability.

The Contractor's project schedule narrative for this technical sub-factor shall be in English and limited to no more than ten (10) 8 1/2 x 11 paper using 12-point size type. (Note: the project schedule itself is excluded from this count)

The offeror shall provide a written commitment for project completion within the provided 365 calendar day period of performance from the date of the Notice to Proceed. For purposes of the proposal submittal, assume a Notice to Proceed (NTP) date of 1 April 2022. Unrealistic project schedules will be rated less than acceptable than schedules that are realistic.

Sub-Factor c: Prefabricated Building Experience for Switch Gear/Generator Type of Equipment

Recent - Project examples completed within the last 5 years.

Relevant - Projects similar in nature to the project in this solicitation for scope, magnitude and complexity and have a logical connection with the requirements of this RFP.

The offeror shall submit a detailed narrative describing their recent experience with construction projects of similar scope, magnitude, and complexity as this project. The offeror shall provide a summary of at least two, but no more than four, projects that are relevant to this project. The summary shall describe the physical location of the project, the contract dollar value, successes and failures of the project, and the final project outcome. The offeror shall submit a detailed narrative of

the subcontract companies they plan to work with for this project. This narrative shall clearly describe the specific aspects of the project the subcontractor will be performing.

The offeror will be evaluated based on their level of understanding of Prefabricated Buildings and the installation of these buildings. This project includes several prefabricated buildings including buildings that will be more than one section. The contractor shall include details in their proposal to demonstrate their, or their sub-contractor's experience in working with multiple section buildings.

A key focus will be on the prefabricated building manufacturing team due to the blast requirements for the buildings and on the electrical team due to the complexity of the electrical system.

The offeror shall discuss any subcontractor relationships for the prefabricated building and the electrical team. The offeror shall identify any subcontractors, if applicable for the work involving the prefabricated buildings and electrical work and provide capabilities and qualifications (resumes) to show they can meet the required planning, implementation and completion of the specific work within the project.

The Contractor's submission for this technical sub-factor shall be in English and limited to no more than ten (10) 8 1/2 x 11 paper using 12-point size type.

Offerors lacking relevant past experience history may submit information regarding predecessor companies, key personnel who have performed on other contracts or teaming partner (sub-contractors) that will perform major or critical aspects of the requirement if such information is relevant to this acquisition.

PRICE PROPOSAL:

The offeror's proposed price will be initially evaluated by the Contracting Officer (CO) for completeness. Subsequently, the CO will send the offer's proposed price to the Technical Evaluation Board (TEB) who will evaluate total proposed pricing for price reasonableness. Price reasonableness will be established using any necessary price/cost analysis techniques in FAR 15.404-1, including but not limited to price competition information and the Independent Government Cost Estimate (IGCE), along with any other pricing tools deemed necessary.

Price Evaluation Factors:

- The offeror shall submit the properly filled out Price Schedule, included in the solicitation. Plus, a completed Major Division Elements Price Break-down form.
- Provide a Schedule of Values broken down using your sub-factor b Phasing Plan/Proposed Project Schedule.
- An award cannot be made if the successful offer's proposal price exceeds available funding or cost limitations, if applicable.

The CO and TEB will evaluate each offer's Pricing submission criteria using the following:

Price Schedule Completeness: A review for a properly filled out Price Schedule with both line item and total pricing completed. Plus, a completed Major Division Elements Cost Break-down form.

Schedule of Values: This review will check for the appearance of unbalanced pricing in major work elements that correspond to the Proposed Phasing Plan/Project Schedule. Offerors are cautioned to distribute direct costs, such as material, labor, equipment, subcontracts, etc. and to evenly distribute indirect costs, such as job overhead, home office overhead, bond, etc., to the appropriate contract work elements.

Price Reasonableness: Proposed Project Pricing will be established using any necessary price/cost analysis techniques in FAR 15.404-1, including but not limited to price competition information and the Independent Government Estimate (IGE), along with any other pricing tools deemed necessary.

All Technical Criteria Factors (Sub-Factors a, b, c) are equal in value to each other and when combined they are considered greater in importance than Price.

Price Schedule Sheet

1.1 BID INSTRUCTIONS

A. A single award will be made on Item LIN No. 0001 (Base Bid).

1.2 BID SCHEDULE

Contractor Name: _____

LIN	<u>Description of Item</u>	<u>Type</u>	<u>Quantity</u>	<u>Unit</u>	Unit <u>Price</u>	Amount
0001	Base Proposal: F or all labor, materials, equipment, and associated costs to complete the work listed in the Scope of Work and Construction Documents for Project Number PN: 438-18-100 Upgrade Station Generators Project (SF)	FFP	1	JB	L.S.	\$

Period of Performance days reflected in the contractor proposal is: **365 CALENDAR DAYS**

LIN – Line Item Number

L.S. - Lump Sum

Price Schedule Breakdown

Price Schedule Breakdown		
Contractor:		
RFP Number:	36C26322R0015, PN: 438-18-100 Upgrade Station Generators Project (SF)	
Division #	Division	Price
0	General Conditions	
1	General Requirements	
2	Existing Conditions/Site Work	
3	Concrete	
4	Masonry	
5	Metals	
6	Wood, Plastics & Composites	
7	Thermal and Moisture Protection/Roofing	
8	Openings	
9	Finishes	
10	Specialties	
11	Equipment	
12	Furnishings	
13	Special Construction	
14	Conveying Equipment	
21	Fire Suppression	
22	Plumbing	
23	Heating, Ventilating, & Air Conditioning	
26	Electrical	
27	Communications	
28	Electronic Safety & Security	
31	Earthwork	
32	Exterior Improvements	
	Miscellaneous	
Divisions Subtotal		
Overhead		
Profit		
Total		

A.1 List of Attachments

See attached document: S02_Atch_Revised SOW_W_COVID (7 Pages).

See attached document: S02_Atch_Wage Determination (5 Pages).

See attached document: S02_Atch_Limitations of Sub Cert of Comp (2 Pages).

See attached document: S02_Atch_Specs-Final (770 pages).

See attached document: S02_Atch_Drawings (27 Pages).

See attached document: S02_Atch_JA JCI (Signed) (2 Pages).

See attached document: S02_Atch_JA Caterpillar (Signed)(4 Pages).